

# In this document

Introduction		3	
Using this document		4	
Policy Summary		5	
	nbition for -operative Housing		Right to request
2. Co	-operative Flousing -operative Housing Tenure mmunity-led Housing		Foundation Trusts and community engagement
	nd use		New Foundation Trusts
5. Fin	ance for Co-operative Housing	22.	Foundation Trust governance
6. Co	-operative housing expansion	23.	Co-operative Councils
7. Be	st value consideration for land	24.	Social Value
	nant Management ganisations		Local tender evaluations  Local co-operative procurement
9. Sto	ock transfer		Local asset transfer
10. Lar	ndlord co-operative	28.	Local asset transfer/asset lock
11. Stu	udent Housing Co-operatives	29.	Localism Act 2011 powers
	alth and social care provision/ co- erative values		Community assets/ 'Right to try'
	alth and social care ovision/profit motive		Youth Offending Teams  Participatory budgeting within Police Forces
14. So	cial Care 'market'	22	Crime and Disorder Act 1998
	rsonal Assistants hin social care		Neighbourhood policing
	cial Care procurement	35.	Co-production of crime prevention strategies
17. Su	pport for mutuals	26	C. DALL

# Introduction

In advance of our 2016 Conference and in response to member feedback, the NEC policy subcommittee produced three thematic documents which provided a summary of the Party's key policy positions in all areas.

Individual members, party branches and co-operatives were then asked by the NEC subcommittee to suggest changes and additions to these summary documents, and to consider campaigns that may be developed over the year ahead.

In response to this request, many local branches around the country held policy discussions to gather feedback from party members, and a wide range of cooperative movement organisations and individual members submitted responses. The policies within this document have been edited to reflect these submissions.

This builds upon the policy process conducted between 2013-14, through which the Co-operative Party generated twelve policy papers. Those formed the basis of our 'Agenda for Britain', our platform at the last General Election, as well as our platforms for elections in Scotland, Wales, London and Local government.

Those twelve full policy papers are 'living documents' which can be amended and expanded to take account of changing circumstances and environment. They are available to view and download at <a href="https://www.party.coop/type/policy-papers">www.party.coop/type/policy-papers</a>

Yours in co-operation,

**James Scott** 

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# Using this document

The policies within this document have been edited to reflect the submissions made by individual members, local parties and co-operatives prior to the 2016 Conference.

This document provides the focus of the Secure and Confident Communities debate at Party Conference. The NEC recommends considering four questions when using this document to engage in policy debates at Conference:

#### 1. National campaigns

What campaigns would you like to see the Co-operative Party take up in relation to the policy proposals contained in this policy document?

#### 2. Local campaigns

What campaigning ideas and action can local parties and members engage in within their own areas in relation to this document?

#### 3. Missing policies

Are there missing policy asks in this document?

#### 4. Future policy

What areas of policy need to be inserted or expanded upon in the twelve original policy documents agreed upon at conference 2014?

We hope you find the policies within this summary document stimulating and engaging.

Policy Debate Secure and Confident Communities

**♀** Main Hall

# **Policy Summary**

The following is a summary of current Party policy on the theme of 'Building a shared economy', which was agreed at 2013 and 2014 Annual Conference, and has been edited to reflect submissions received from party members, branches and cooperatives prior to Conference 2016.

# Ambition for Co-operative Housing

Britain needs a new approach to tackle this crisis of housing supply and affordability. Co-operatives play a role in helping to increase the supply of affordable housing, while also creating employment opportunities in the construction industry and stimulating economic growth. The Government should take the concerted action that is needed for Britain to build 20,000 co-operative homes per year.

#### Co-operative Housing Tenure

New Co-operative Housing Tenure must be introduced in Law in order for more straightforward legal navigation by new schemes, as well as improved legal understanding.

# Community-led Housing

In order for Co-operative housing to be more easily defended as well as reduce unintended consequences we propose that a new legal definition of 'Community-led Housing must be established

#### 4. Land use

We propose that a new national presumption should be established, in favour of change of land use being granted where land value uplift is to be captured for the benefit of the community. This will be an incentive to free-up more land for co-operative and community owned housing development.

# Finance for Co-operative Housing

As advocated within the 'New Foundations' model of co-operative housing, Government should work with the Co-operative Movement to develop a financial intermediary to raise and manage institutional investment in developing co-operative and mutual housing.

#### Co-operative housing expansion

The Homes and Communities Agency should work with existing housing cooperatives that would be interested in using their assets to develop new homes. This has the potential to enable the growth of housing co-operatives particularly on smaller sites which are currently not being developed quickly enough.

#### Best value consideration for land 7.

We propose the Treasury green book valuation guidance should be amended in line with recommendations from RICS Land and Society Commission Report to ensure that 'best value' considerations in disposing of all publicly owned land take account of long term social and financial benefits.

#### **Tenant Management Organisations** 8.

Encouragement should be given to ensure that Tenant Management Organisations are constituted as cooperatives as evidence shows they provide an enhanced service and delivery real added social value.

#### 9. Stock transfer

The Government should ensure that where local authorities do hold ballots on stock transfer, residents have the option of voting for a community led transfer.

#### 10. Landlord co-operative

Rogue landlords and estate agent fees for lettings continue to disadvantage those seeking rented accommodation. There should be a ban on unfair estate agent fees and work developed to create a Landlords co-operative which helps manage and market properties outside of the private sector.

# 11. Student Housing Co-operatives

With the housing market and student finance broken, students across the UK are doing away with landlords and setting up their own not-for-profit housing co-operatives. The Co-operative Party believes this model of student housing provides an alternative that can be expanded across the UK.

# 12. Health and social care provision/ co-operative values

The integration of health and social care requires the development of systems built on co-operative values and principles – giving clinicians, frontline staff and patients the opportunity to shape services in a more co-ordinated and joined up way.

# 13. Health and social care provision/profit motive

We believe there is a need to be brave and outline an alternative vision for health and social care one that is built around the whole person - meeting their physical, mental and social care needs. This vision can only occur under local systems that truly integrate the different players in the system, delivering co-operation not competition and putting people before profit

#### 14. Social Care 'market'

We believe that there is an urgent need for reform of the 'market' in social care – reducing profit leakage, improving the quality and accountability of care, preventing the continual downward pressure on terms and conditions for the workforce, and better aligning the values of social care with those of the NHS to support the transition to an integrated system.

#### 15. Personal Assistants within social care

There is a need to regulate Personal Assistants to ensure quality and standards in this service that has grown exponentially since the introduction of direct payments.

#### 16. Social Care procurement

Guidance must be given to social care procuring authorities to ensure that the special features and sometimes sizes of co-operative and social enterprise delivery models are taken account of and included in procurement exercises.

# 17. Support for mutuals within social care procurement

We propose that support for social care co-ops should include financial, legal, technical and HR support. This is necessary to successfully identify an appropriate model and then go through the process of 'spinning out' can be challenging and expensive. Collectively procured support and more the co-operative party 9 mentoring by other organisations who have been through the process can help reduce these costs and burdens.

# 18. Right to request

One of the early attractions of the 'right to request' programme for participants was the promise of a five year initial contract (compared to the traditional three years). Such contract lengths should be considered more widely for the not-for-profit sector in recognition of the challenges posed by more regular recommissioning including the uncertainty it poses and the lack of investment lending that is often available to the sector.

#### 19. Foundation Trusts

We propose that Monitor should toughen the regulatory framework on NHS Foundation Trusts to ensure that service users and staff are more engaged in decisions taken by local hospitals.

# 20. Foundation Trusts and community engagement

There has been a lack of commitment to the Foundation Trust model from some hospital managements, meaningful engagement must become a proper measured feature of their operation.

#### 21. New Foundation Trusts

New Foundation Trusts should be established not as a paper exercise but in conjunction with local Healthwatch and local communities.

#### 22. Foundation Trust governance

The regulatory framework covering Foundation Trusts should be toughened and trusts forced to explain how they are engaging members in decision making and ensuring that governor elections are vibrant.

#### 23. Co-operative Councils

Support should be given to councils committed to supporting the growth and development of existing local co-operative and mutual enterprise, involving service users in commissioning, design and delivery of services, promoting co-operative start- ups and developing collective action and control over local assets.

#### 24. Social Value

Local Authorities and public sector bodies must measure social value being created against a clear sense of what is trying to be achieved, proportionately and throughout the length of a contract. To do this the Government should legislate to ensure public bodies are required to publish their social value priorities and weighting of contracts toward them. Additionally, public sector bodies must have a written policy and nominated lead for social value.

#### 25. Local tender evaluations

Local tender evaluations should be required to include whether a bidder is transparent about its tax arrangements, meets FairTax Mark standards, pay the Living Wage and meets appropriate standards on apprenticeships.

#### 26. Local co-operative procurement

New EU rules will acknowledge the benefits of co-operative and social enterprise procurement. The Government should ensure that implementation allows

contracting authorities to reserve some contracts for not for profit enterprises and provide strong and clear guidance on the types of co-operative, mutual and social the enterprise models covered to ensure they deliver the social value intended and do not allow for privatisations via the back door.

#### 27. Local asset transfer

Where local assets are transferred it is vital that they remain in the interests of the community being served. Therefore they must be democratically accountable to a widely defined group and open membership.

#### 28. Local asset transfer/asset lock

Locally transferred assets must come alongside an asset lock which can guard against dissolution and ensure that resources can only be transferred to other organisations with a similar commitment to serving the community.

# 29. Localism Act 2011 powers

Whilst the Act contains important localism powers the regulation and timetables can still be hard to local communities to organise within therefore reform is required to ensure that communities have as much support as possible and time possible to make use of existing powers.

#### 30. Community assets/ 'Right to try'

Existing rights under the Localism Act should be strengthened to give community groups a first right of refusal to purchase listed assets, and a 'right to try' when local authorities decide to externalise services 12 the co-operative party

# 31. Youth Offending Teams

The success of Youth Offending Teams – a co-operative initiative in the justice system – has shown that many people who were drawn into crime in the past didn't need to become career criminals provided they are offered better alternatives at an early stage. We recommend a similar integrated approach to those in the 18-25 age group who are going through the transition to independence and adult life.

# 32. Participatory budgeting within Police Forces

Police forces should establish 'participatory budgeting units' in order to ensure greater involvement of local communities in allocating local police resources.

#### 33. Crime and Disorder Act 1998

The success of the Act should be built upon in order to improve local accountability by ensuring that local government have involvement in the appointment of local police commanders.

# 34. Neighbourhood policing

Lower tier of government should be given power to set priorities for neighbourhood policing, local policing of volume crime and anti-social behaviour and should retain a proportion of the police precept ring fenced for the commissioning of police and crime priorities.

# 35. Co-production of crime prevention strategies

Since 2011, elected Police and Crime Commissioners have worked in co-operation with local government, the police, communities and other bodies to cut crime. New strategies should learn from this best practice and should be co-produced.

#### 36. StreetWatch

The Government should provide funding for the establishment of a street watch scheme in every lower-tier local authority in the UK.

# 37. Community Pubs

Twenty-one pubs close each week across the country, the Government should review the implementation and effectiveness of the Localism Act 2012 to ensure that proper support and understanding exists in order for communities to form cooperatives and potentially take over threatened local community pubs. Further the Co-operative Party believes that the current six-month moratorium on the sale of list assets of community value such as pubs does not allow enough time for community co-operatives to fulfill their potential and should be significantly extended.

# politics for people

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